

CIP V5 The Top Issues with CIP-003 – CIP-011 and What You Can Do About Them



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Some top issues with CIP-003-6 through CIP-011-2

and what you can do about them

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Agenda

- Introduction
- NERC's "Network Devices" Memorandum four questions
- NERC's answers to the four questions
- Conclusions

Introduction

- In our May webinar, someone asked if we would address the NERC Memorandum on "Network Devices" in this webinar.
- I've recently made the rounds of the WECC and SPP meetings on CIP version 5, as well as the NERC CIPC.
 - The April Memoranda were by far the biggest current concern of the entities there.
- The two Memoranda causing the most heartburn are the ones on "Programmable Electronic Devices" – which we discussed in the May webinar – and on Networking Devices.
 - We will focus on the Network Devices Memorandum in this webinar.

Memorandum Number 4: "Network and Externally Accessible Devices"

This Memorandum purports to address three questions, but it is actually four:

- Q1: Can networking devices be BES Cyber Assets?
- Q2&3: Two questions about Section 4.2.3.2, which exempts network devices between ESPs from the standard.
- Q4: If a natively serial-based BCA has been "modified" (with a device like a protocol converter) to be externally accessible via a routable network, can it be said to have External Routable Connectivity?

Q1: Can Networking Devices be BES Cyber Assets?

- NERC says yes, and I agree with this.
- I don't agree with how they came to that conclusion.
 - -Their understanding of how you determine whether there can be "adverse impact" is very different from mine.
- I discussed this topic at length in the previous webinar, so I won't repeat that argument now.
 - -You can listen to the recording here: http://grids.ec/cip002 recording

Q2&3: Regarding Section 4.2.3.2

- Section 4.2.3.2 (of each CIP v5 standard) reads "Cyber Assets associated with communication networks and data communication links between discrete Electronic Security Perimeters (are exempt from each of the CIP v5 standards)."
- The first question NERC answers is "If a device subject to the exemption would otherwise be a BCA and have to be in an ESP, does the exemption "override" the BCA designation?
- NERC's answer to that is no, and I agree.
 - -We're talking about devices within or on the edge of an ESP.
 - -These obviously aren't between ESPs, so they can't be exempt from VIP version 5.

Q2&3: Regarding Section 4.2.3.2

- The second question on 4.2.3.2 is harder: "Does the exemption apply to cyber devices associated with non-routable communications links?"
- I interpret this to mean, "If a network device isn't between two ESPs because there are no ESPs, but it nevertheless links two assets – like a control center and a substation - is the exemption denied to it?
- Based on the strict wording of the exemption, the answer would seem to be "yes".
 - -But NERC makes the argument that there is a "parallel exemption" for non-routable communications devices; they will therefore use their "discretion" to exempt such devices.
- As with the first question, I agree with NERC's answer, but I don't agree with their reasoning that got them there.

Q2&3: Regarding Section 4.2.3.2

- NERC states on p. 5: the network devices in question are typically "owned and controlled by third-party providers (common carrier)."
 - -While they don't directly say it, they seem to be pointing to paragraph 4.2, which states that only "Facilities, systems and equipment owned" by a Responsible entity are in scope for v5.
- The problem with this is that there are a lot of wide-area communications devices that are owned by NERC entities.
 - Do these have to be treated as BCS, have their own ESP, etc?
- Fortunately, there is a better argument. CIP-002 R1 lists six types of assets. BES Cyber Systems that aren't located at one of these six asset types aren't in scope for v5.
 - -Since the network devices in question are never located at one of the six assets, they'll be out of scope.
 - But note what the Memorandum says about "demarc points".

Q4: "Natively serial-based BCAs"

- The fourth question NERC addresses in the Memorandum regards serially-connected devices (e.g. in a substation) that are externally accessible by electronic means in what cases can they be said to have External Routable Connectivity (ERC)?
- ERC is defined as "The ability to access a BES Cyber System from a Cyber Asset that is outside of its associated ESP via a bidirectional routable protocol."
- I will discuss my take on this question, then turn it over to Steve and Karl.

Q4: "Natively serial-based BCAs"

- NERC focuses on devices that just translate routable communications to serial, saying that a serial-only device has thereby been transformed into one that is routably accessible. I don't argue with this position.
- However, Morgan King of WECC gave a good <u>presentation</u> in January that distinguished between devices that merely translate protocols, and ones that actually "break" the routable protocol and initiate serial communications with the relay (such as, in some cases, an RTU or a communications processor).
 - -With the former devices, there's ERC. With the latter, there isn't.
 - You do have to look at what the device actually does, to determine whether or not it "breaks" the routable protocol.

Conclusions

- NERC's Memorandum on "Network and Externally Accessible Devices" provides answers to four questions.
- For the first three questions, I agree with NERC's answers, but not with NERC's reasoning in arriving at those answers.
- For the last question regarding ERC I agree with NERC's answer, but I think you need to go beyond the one example they gave – and that leads to a different answer.

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Questions





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